

Congressional Budget Justification

Fiscal Year 2024

Council of the Inspectors General on Integrity and Efficiency This front cover page intentionally left blank.

Table of Contents

Executive Summary	2
Agency Overview	3
CIGIE Committees	4
Audit Committee	4
Budget Committee	4
Diversity, Equity, Inclusion, and Accessibility Committee	5
Inspection and Evaluation Committee	5
Integrity Committee	5
Investigations Committee	6
Legislation Committee	6
Professional Development Committee	6
Technology Committee	6
Appropriations Language	8
Appropriations Request	8
Oversight.gov	8
Developing and Testing Information Technology Platform	9
Transfer Authority	10
CIGIE Resources	10
CIGIE Revolving Fund	10
Object Class Table	11
Revolving Fund Status	12
CIGIE Modernization Effort	13
CIGIE Operations	13
CIGIE Training Academies and the Training Institute	14
Pandemic Response Accountability Committee	15
PRAC Object Class Table	16
PRAC Funds Status	16
PRAC Organization	17

Executive Summary

The Council of the Inspectors General on Integrity and Efficiency's (CIGIE's or the Council's) fiscal year (FY) 2024 budget request is \$20.2 million, of which \$5.4 million is requested as a direct appropriation to the revolving fund. The remaining budget is collected from assessments from the 74 Offices of Inspector Generals (OIGs) that are members of the Council and tuition collected to offset costs incurred by the Training Institute.

The \$5.4 million requested as a direct appropriation includes \$1.4 million to support the ongoing operations, maintenance, and improvements of Oversight.gov. The funding will also allow CIGIE to host additional OIG websites in support of IG independence and support the redesign and refresh of the website to optimize stakeholders' user experience.

The \$5.4 million also includes \$4.0 million to begin planning, designing, and building the infrastructure necessary to move the Pandemic Analytics Center of Excellence (PACE) analytics functions from the Pandemic Response Accountability Committee to CIGIE itself. PACE provides a leading-edge analytic platform that uses data as a strategic asset and provides data-based insight. Its services include conducting data analysis and visualization, providing investigative support, promoting leading practices, and sharing data, tools, and services. The requested funding will allow CIGIE to examine the distinctions between how the PACE is designed to support pandemic oversight, and how it must be designed to support a broader capability to detect fraud, waste, and abuse across all Government programs. This requires conducting a full analysis of capability gaps, to include those related to making the platform available as a shared service.

The FY 2024 request also includes authority to allow unobligated balances of expired discretionary funds appropriated to the OIGs described under 5 U.S.C 424(b)(1)(A) for salaries and operating expenses to be transferred to CIGIE. Currently, all costs associated with CIGIE's operations are passed through to all of the OIGs, requiring them to request additional funding to maintain their own operations. The authority to transfer expired funds to CIGIE provides an additional funding source that may offset future increased operating expenses and one-time costs without adversely impacting member OIGs' available annual operating budget. This authority would apply only to FY 2024 and beyond, so the benefits to CIGIE would not be realized until FY 2025 or later. The use of this authority to transfer expired funds within 5 years after the last fiscal year for which such funds were available would require the approval of the CIGIE Executive Council and the Inspector General (IG) from whose OIG the funds are transferred.

Agency Overview

CIGIE was established as an independent agency under the Inspector General Reform Act of 2008. The Council is made up of 74 individual IGs from both the Executive and Legislative branches, along with 6 integrity-related senior officials:

- Deputy Director for Management, Office of Management and Budget (OMB)
- Deputy Director, Office of Personnel Management
- Special Counsel, Office of the Special Counsel
- Senior level official of the Federal Bureau of Investigation (FBI) designated by the Director of the FBI
- Director, Office of Government Ethics
- Controller, Office of Federal Financial Management, OMB

The Council is led by the elected Chairperson, the Vice Chairperson, and members of the Executive Council. The Executive Council is made up of the CIGIE Committee Chairs, an at-large member, and the past Chairperson.

CIGIE is funded through member contributions as authorized in the Inspectors General Act of 1978, as amended (IG ACT), as well as direct appropriations for specific activities. CIGIE's funding is used to further its statutory mission:

To address integrity, economy, and effectiveness issues that transcend individual Government agencies, and increase the professionalism and effectiveness of personnel by developing policies, standards, and approaches to aid in the establishment of a well-trained and highly skilled workforce in the Offices of Inspector General (OIGs).

The Council's mission is supported by agency staff as well as committees and working groups made up of staff from individual OIGs. CIGIE's permanent staff consists of an Executive Director, an External and Congressional Affairs Liaison, 10 full-time equivalents (FTEs) to support agency operations, 3 FTEs to support the Office of the Chief Information Officer, 4 FTEs to support the Integrity Committee, 2 FTEs to support the Office of the General Counsel, and 13 FTEs to support training efforts.

CIGIE also includes the Pandemic Response Accountability Committee (PRAC), which was established in March 2020 by the Coronavirus Aid, Relief, and Economic Security (CARES) Act. Scheduled to be sunsetted on September 30, 2025, this Committee has a total of 69 temporary FTEs to detect fraud, waste, abuse, and mismanagement of pandemic relief funds, promote transparency, and provide Congress, agencies, and the public with objective and reliable information on covered funds.

CIGIE Committees

In addition to its permanent and temporary agency staff, CIGIE consists of 9 standing committees, in addition to the PRAC, that help ensure the integrity, economy, and effectiveness of OIGs and resolve issues that span across the community. The committees also play an important role in developing the professionalism of OIG personnel by developing policies, standards, and training to ensure the OIG community has a highly skilled workforce. The committee chairs are members of the CIGIE Executive Council. The 9 committees support the following areas:

- Audit
- Budget
- Diversity, Equity, Inclusion, and Accessibility
- Inspection and Evaluation
- Integrity
- Investigations
- Legislative
- Professional Development
- Technology

Audit Committee

The Audit Committee provides leadership to and serves as a resource for the Federal OIG audit community. The Audit Committee sponsors and coordinates audits that address multi-agency or Government-wide issues, maintains professional standards for OIG audit activities, and administers the audit peer review program. In addition, the Audit Committee provides input to the CIGIE Professional Development Committee and CIGIE's Training Institute on the training and development needs of the CIGIE audit community.

The Audit Committee has updated and published various guides and policies, including the *CIGIE Improper Payments Guide, CIGIE Guides for Desk Reviews and Quality Control Reviews of Single Audits,* and the *CIGIE Internal Controls Guide.* In FY 2024, the Audit Committee will continue to curate and exchange knowledge on audit best practices, highlighting the oversight work of OIGs, and increase its focus on audit learning and development to ensure our auditors are prepared to address the consistently evolving federal oversight landscape.

Budget Committee

The Budget Committee supports the development and approval of the Council's annual budget by assessing current CIGIE activities and, in consultation with the Chairperson, Vice Chairperson, and Executive Council, presenting a proposed budget to the membership for discussion and adoption.

The Budget Committee is instrumental in the oversight of CIGIE's budget formulation process and ensuring transparency in its operations and confidence in the assumptions contained in funding requests. The Committee facilitates conversations between CIGIE and member IGs on budget-related matters, allowing the opportunity to discuss new ideas and perspectives to ensure the resulting budget meets all CIGIE's needs.

Diversity, Equity, Inclusion, and Accessibility Committee

The Diversity, Equity, Inclusion, and Accessibility (DEIA) Committee looks to affirm, advance, and augment CIGIE's commitment to promote a diverse, equitable, and inclusive workforce and workplace environment and ensure that OIG work products are accessible, whenever possible, to the diverse public we serve. The Committee has published a roadmap for advancing DEIA principles throughout the OIG community, hosted awareness events that featured topics such as "Leading DEIA from Where You Are" and "Women in Federal Law Enforcement", and incorporated assistive technology techniques into monthly Committee meetings focused on continuous education and awareness opportunities.

In FY 2024, the DEIA Committee will continue to look for opportunities to collaborate and highlight the DEIA-related work throughout the community. It will also continue to work to ensure that relevant and useful tools and information are available, including tools to comply with Americans with Disabilities Act of 1990 (ADA) Section 504/508 accessibility requirements. The Committee will continue to engage and collaborate with other CIGIE Committees and work with stakeholders to share information, integrate DEIA principles, and foster continuous education and awareness.

Inspection and Evaluation Committee

The Inspection and Evaluation (I&E) Committee provides leadership for the CIGIE I&E community's efforts to improve agency program effectiveness. This includes maintaining professional standards, developing protocols for reviewing management issues that cut across departments and agencies, promoting the use of advanced program evaluation techniques, and fostering awareness of I&E practice in OIGs.

In FY 2022, the I&E Committee updated the peer review process, updated the peer review training, and created a toolkit for the most recent peer review guide. In FY 2024, the Committee will continue to mature the I&E practice through a deeper understanding of how, when, and why to use inspections and evaluations versus other types of reviews, provide tools and resources that will make it easier for OIGs to establish new or strengthen existing I&E programs, and facilitate collaboration within the IG community on ways to strengthen I&E oversight work.

Integrity Committee

The IG Act gives the Integrity Committee the statutory responsibility to review and refer for investigation allegations of wrongdoing made against IGs and their designated staff members. The Committee consists of four IGs, appointed by CIGIE's Chairperson for 4-year terms, as well as the Director of the Office of Government Ethics (or designee) and the FBI official serving as a member of CIGIE (or designee). In addition, the Chief of the Public Integrity Section of the U.S. Department of Justice's (DOJ's) Criminal Division, or designee, serves as a legal adviser. In accordance with the Inspector General Empowerment Act of 2016, CIGIE is now responsible for the Integrity Committee's records management and administrative support.

The Committee will continue to fulfill its statutory requirements in FY 2024. In FY 2022, the Integrity Committee received 2,927 communications, opened 80 cases, closed 67 cases, and referred 12 to other agencies of jurisdiction. There were 50 cases that were closed without an external referral. Additionally, 5 investigations were initiated, 2 were completed from prior fiscal years and 10 investigations were pending. As of the end of FY 2022, there were 8 cases pending review.

Investigations Committee

The Investigations Committee contributes to Government-wide improvements in program integrity, efficiency, and cost effectiveness by providing analysis of investigative issues common to Federal agencies. The Committee provides the CIGIE community with guidance, support, and assistance in conducting high quality investigations. It provides input to the CIGIE Professional Development Committee and the Training Institute on the training and development needs of the CIGIE investigations community.

In FY 2022, the Investigations Committee led and developed model policies and guidance related to Executive Order No. 14074, "Advancing Effective, Accountable Policing and Criminal Justice Practices to Enhance Public Trust and Public Safety." It also led and developed policies and guidance related to DOJ policies on use of force, chokeholds, carotid restraints, and knock and announce requirements, which impact the OIG community and Federal law enforcement, particularly with respect to body-worn cameras and use of force policies and procedures. In FY 2024, the Committee will continue to offer programs that are of interest to both Inspectors General and law enforcement staff, as well as proactively identifying issues that could impact the entire law enforcement community.

Legislation Committee

The Legislation Committee ensures that CIGIE is kept abreast of matters in the Congressional arena that are of interest to the OIG community. The Legislation Committee also develops, coordinates, and represents the official OIG community position on legislative issues.

The Legislation Committee is instrumental in involving the CIGIE members in the legislative process and providing briefings to Congress. The Committee will continue to foster transparency and communication by increasing engagement with CIGIE members, holding monthly meetings, and providing communications with the membership about Committee activities.

Professional Development Committee

The Professional Development Committee develops and promotes educational opportunities for members of the OIG community, including through the CIGIE Training Institute. It receives input from the Audit, Investigations, and Inspection and Evaluation Committees on the training and development needs of the CIGIE community to improve training methods, enhance the development of OIG staff, and establish training to meet continuing professional educational requirements.

In addition to hosting the Annual CIGIE Leadership Forum, which had more than 2,600 participants in FY 2022, the Committee launched its Leadership Innovation subcommittee focusing on leadership development and innovation for the OIG community. In FY 2024, the Committee will continue to serve as the primary facilitator for communitywide forums and continue to offer live quarterly leadership and professional development talks.

Technology Committee

The Technology Committee facilitates effective OIG information technology (IT) audits, evaluations, reviews, and investigations, and provides a vehicle for expressing the IG community's perspective on Government-wide IT operations. The Committee stays abreast of cybersecurity

trends, emerging technologies, and best practices, and seeks to increase competency and fosters learning within the OIG community.

The Technology Committee worked with OMB and the U.S. Department of Homeland Security to successfully develop and publish the FY 2022 IG FISMA Metrics. In FY 2024, the Committee will continue exploring emerging technologies and serve as an intermediary with important technology stakeholders —OMB, the Chief Information Officer Council, Government Accountability Office, and others — to represent the interests of the CIGIE membership and glean and disseminate information that is valuable for OIG operations. The Committee will continue to look for opportunities to do cross-cutting work and identify trends across the community that can further enhance the value of OIG efforts.

Appropriations Language

For necessary expenses of the Council of the Inspectors General on Integrity and Efficiency to develop and test information technology resources and oversight mechanisms to enhance transparency of and detect and remediate waste, fraud, and abuse in Federal spending, **\$5,400,000**, to remain available until expended, of which *\$1,400,000* shall be for expenses related to enhancements to www.oversight.gov: Provided, That the amounts appropriated under this heading shall be in addition to any other amounts available to the Council of the Inspectors General on Integrity and Efficiency under 5 U.S.C. 424: Provided further, That the unobligated balances of expired discretionary funds appropriated for this fiscal year by this or any other Act to the offices of the Inspector General described under 5 U.S.C 424(b)(1)(A) for salaries and operating expenses may be transferred to the Inspectors General Council Fund no later than the end of the fifth fiscal year after the last fiscal year for which such funds were available for the purposes for which appropriated: Provided further, That funds transferred pursuant to the previous proviso shall remain available until expended, and in addition to such other funds as may be available for such purposes, to carry out the functions and duties of the Council: Provided further, That a transfer under this heading may only be made upon approval of the Executive Council of the Council and the Inspector General of the office from which the funds are to be transferred.

Appropriations Request

Oversight.gov

The FY 2024 Budget requests \$1,400,000 for the ongoing operations, maintenance, and improvements of Oversight.gov. This funding will allow CIGIE to both operate and maintain the existing website, to host more OIG websites in support of IG independence, and support the redesign and refresh of the website to optimize the user experience for our stakeholders.

Launched in October 2017, Oversight.gov is a powerful tool that lends transparency to the work of Federal OIGs by consolidating all public reports in one place and improving the public's access to important information. By any measure, Oversight.gov has been an extraordinary success, delivering outstanding results for the taxpayers. In the years since its launch, more than 25,000 text-searchable OIG reports have been posted to Oversight.gov, which include thousands of recommendations to improve Government operations. Annually, these OIG reports identify tens of billions of dollars in potential taxpayer savings.

The website receives more than 1 million visits annually and stakeholders in the Executive Branch, the Congress, and non-government organizations community, among others, regularly report on the importance of Oversight.gov to their work. Moreover, CIGIE has used the Oversight.gov platform to further benefit the public in several significant and important ways:

- CIGIE built and launched the PRAC website within 30 days of PRAC's creation based on the Oversight.gov platform, at a very modest expense and consistent with the provisions of the CARES Act (which explicitly referenced Oversight.gov).
- CIGIE established an open recommendations database for the public and policymakers to view OIG recommendations and help promote the timely implementation of them, thereby saving the taxpayers money.

- CIGIE introduced an IG vacancy tracker, allowing the public to see which IG positions are vacant, the length of the vacancy, and how long IG nominees have been awaiting Senate confirmation.
- CIGIE developed a centralized whistleblower reporting webpage that provides Federal employees and members of the public information about how to report waste, fraud, and abuse, as well as the protections available to those who report wrongdoing.
- CIGIE created a Disaster Oversight webpage to provide a central location for all disaster-related oversight work performed by OIGs and the CIGIE Disaster Assistance Working Group.
- CIGIE is using the Oversight.gov platform to develop and host OIG websites, allowing OIGs to modernize their webpages and to have greater control over the management of their webpages with independence from their home agency. As of FY 2023, 16 OIGs have migrated their webpages to the Oversight.gov platform and at least 20 additional OIGs have demonstrated interest in having their websites hosted on the platform.

Developing and Testing Information Technology Platform

The FY 2024 request includes \$4.0 million to begin planning, designing, and building the infrastructure necessary to move the PACE analytical functions from PRAC to CIGIE proper.

PACE optimizes the use of data to detect fraud, waste, abuse, and mismanagement in pandemic spending. Specifically, it provides a leading-edge analytic platform that uses data as a strategic asset and provides data-based insight. Its services include conducting data analysis and visualization, providing investigative support, promoting leading practices, and sharing data, tools, and services.

PACE is scheduled to sunset on September 30, 2025. In order to prepare for the PACE's analytic functions to be extended beyond the PRAC sunset date, \$4.0 million is requested to examine the distinctions between how the PACE is designed to support pandemic oversight, and how it must be designed to support a broader capability to detect fraud, waste, and abuse across all Government programs. This requires conducting a full analysis of capability gaps, to include those related to making the platform available as a shared service. As part of this effort, CIGIE will produce a new underpinning strategy, define its data governance processes, define an inventory of critical data sets, establish data policies and standards, lay the foundation for improving data quality processes, and catalog its high priority data sets and sources. It will also create the project plan for transitioning the existing PACE infrastructure and resources to a new governing structure within CIGIE.

Currently, agency OIGs apply data analytics at varying levels of consistency and sophistication, to oversee their agency-unique programs. Fraud is detected within the confines of single agency programs, which does not address fraud that cuts across programs and agencies. As a result of these decentralized practices, there are redundant efforts associated with data preparation and management. Retaining these data analytic capabilities would drive better results and realize efficiencies by (1) housing and managing common data at an enterprise level and (2) utilizing leading-edge analytics across agencies and programs. Fraud associated with the pandemic has been pervasive, demonstrating that there is an urgent and compelling need for such an analytics platform. This capability has been initiated through PACE and can be sustained and applied to detect future fraud.

Through this new platform, the OIG community would be able to recapture billions of dollars in fraud, waste, and abuse. It will generate extensive cost savings, assist the Government fulfill its responsibility to manage programs effectively, and act as a deterrent to criminals seeking to exploit Government benefit programs.

Transfer Authority

The request also includes the authority to allow unobligated balances of expired discretionary funds appropriated to the OIGs described under 5 U.S.C 424(b)(1)(A) for salaries and operating expenses to be transferred to CIGIE. This authority would apply only to FY 2024 and beyond, so the benefits to CIGIE would not be realized until FY 2025 or later. The authority to transfer expired funds within 5 years after the last fiscal year for which such funds were available also requires the approval of the CIGIE Executive Council and the Inspector General from whom the funds are transferred.

Currently, all costs associated with CIGIE's operations are passed through to all of the OIGs, requiring them to request additional funding to maintain their own operations. The authority to transfer expired funds to CIGIE provides an additional funding source that may offset future increased operating expenses and one-time costs without adversely impacting member OIGs' available annual operating budget.

Since this authority applies only to expired funds and may be transferred to CIGIE up to the 5 years after the funds expired, the language will not have an impact on CIGIE's FY 2024 operations. However, in future fiscal years, if the authority generates adequate resources to fund increased operational costs or one-time costs, then those increases do not have to be passed through to the member OIGs. CIGIE's operating costs and budget are reviewed by various IGs, including the Budget Committee and general membership, and these transfers will be reviewed and approved by CIGIE's Executive Council and the IG from whom the funds are transferred.

CIGIE Resources

CIGIE resources are derived from 3 sources:

- a) Assessments from OIGs. The main source of funding for CIGIE is through assessments collected from the CIGIE membership. CIGIE provides the assessment amount to the OIGs to be included in their budget request to Congress. Once appropriated by Congress, CIGIE collects the funding from each OIG. Since the assessment collections typically occur in the second half of the fiscal year and take multiple weeks to coordinate and execute, the assessments fund the following fiscal year.
- b) **Tuition from Training Institute Classes**. Tuition is charged by the Training Institute to offset costs of providing the classes, as well as support the Training Institute in the development and delivery of new training classes.
- c) Appropriations from Congress. Appropriations are provided for specific activities that benefit the IG community for projects of interest where increasing funding through the interagency process would be more burdensome. Since FY 2019, Oversight.gov has been funded from a direct appropriation. Beginning in FY 2024, the President's Budget includes a request to improve the CIGIE infrastructure to support a data analytics capacity once PRAC sunsets.

CIGIE Revolving Fund

CIGIE collects assessments from its 74 members in advance of every fiscal year, based on a vote of its full membership. As such, these assessments appear annually in the revolving fund beginning fund balance

and are needed to fund CIGIE during that same fiscal year (i.e., CIGIE's assessment collections in FY 2024 will fund CIGIE's operations in FY 2025). CIGIE's revolving fund provides resources for all CIGIE activities except for those of the PRAC.

CIGIE's annual operating budget is also approved by a vote of the full membership prior to the fiscal year. Since it takes coordination among CIGIE's full membership to fund unexpected or one-time costs, revolving fund resources are not available for repurposing in the same fiscal year. Nonetheless, CIGIE's revolving fund includes a reserve for emergencies and set asides for known upcoming expenses (e.g., a required office move at the Brunswick, GA location).

Object Class Table

Object Class Category	Dollars in Thousands					
	FY 2022 FY 2023			FY 2024		
11.1 Full-time Permanent	\$	3,614	\$	4,490	\$	4,724
11.8 Special Personnel Services Payments	<u>\$</u>	1,227	<u>\$</u>	1,149	<u>\$</u>	1,209
11.9 Total Personnel Compensation	\$	4,841	\$	5,639	\$	5,933
12.1 Civilian Personnel Benefits	\$	1,018	\$	1,406	\$	1,479
21.0 Travel and Transportation of Persons	\$	279	\$	300	\$	300
23.1 Rental Payments to GSA	\$	1,169	\$	729	\$	743
23.3 Communications, Utilities, and Miscellaneous Charges	\$	20	\$	80	\$	81
24.0 Printing and Reproduction	\$	77	\$	100	\$	100
25.1 Advisory and Assistance Services	\$	2,089	\$	1,954	\$	2,032
25.2 Other Services from non-Federal Sources	\$	2,751	\$	2,678	\$	6,731
25.3 Other Goods and Services from Federal Sources	\$	2,524	\$	6,524	\$	2,722
26.0 Supplies and Materials	\$	64	\$	75	\$	75
31.0 Equipment	<u>\$</u>	8	<u>\$</u>	29	<u>\$</u>	29
Total New Obligations	\$	14,840	\$	19,514	\$	20,225

Revolving Fund Status

	Dollars in Thousands						
		FY 2022		FY 2023		FY 2024	
		Actual		Estimated		Request	
Beginning Fund Balance	\$	18,974	\$	19,742	\$	15,040	
Offsetting Collections (carryover)	\$	17,487	\$	18,938	\$	14,726	
Appropriation (carryover)	<u>\$</u>	<u>1,487</u>	<u>\$</u>	804	<u>\$</u>	314	
Recoveries	\$	529					
Offsetting Collections	\$	14,229	\$	14,134	\$	15,778	
Assessments	\$	11,952	\$	12,334	\$	13,978	
Tuition / Misc.	\$	2,277	\$	1,800	\$	1,800	
Appropriation	\$	850	\$	850	\$	5,400	
Oversight.gov	\$	850	\$	850	\$	1,400	
Data Analytics Infrastructure					\$	4,000	
Total Resources	\$	34,582	\$	34,725	\$	36,218	
Total Obligations	\$	14,840	\$	19,514	\$	20,225	
CIGIE Operations	\$	8,733	\$	11,875	\$	9,051	
Training Institute	\$	4,573	\$	6,299	\$	5,718	
Oversight.gov	\$	1,534	\$	1,340	\$	1,456	
Data Analytics Infrastructure					\$	4,000	
Future Fiscal Year	\$	19,742	\$	15,040	\$	15,858	
Full-Time Equivalents		32		34		34	

	Dollars in Thousands			
	FY 2025 Estimated*			
Future Fiscal Year	\$15,858			
CIGIE/ Training Institute Operations	\$13,914			
FLETC Office Move	\$687			
Emergency Fund	\$1,000			
Oversight.gov Carryover	\$257			

* CIGIE's revolving fund balance at the end of the fiscal year must be adequate to fund CIGIE operations for the subsequent fiscal year. Any remaining unobligated balance at the end of FYs 2023 and 2024 will offset upcoming one-time expenses, such as the move of the Training Institute's office at the Federal Law Enforcement Training Center (FLETC) in Brunswick, GA, additional support activities of the Council, or other increases in the costs of operations.

CIGIE Modernization Effort

The increase in obligations in FY 2023 includes one-time costs associated with CIGIE's modernization effort that are expected to be completed in early FY 2024. The activities listed below enabled CIGIE to increase the amount of training offered to the IG community and fulfill its statutory requirements with minimal increase in FTE.

Transition Human Resources (HR) and Payroll to Interior Business Center (IBC) – Completed in FY 2023, the transition to IBC allows CIGIE real-time access to its HR and payroll data for the first time since CIGIE's establishment in 2008. This allows CIGIE to better review the actions of its service provider and generate the reports and data needed to meet the requirements promulgated by the Equal Employment Opportunity Commission.

Transition Financial and Accounting Operations to IBC – Anticipated to be completed in early FY 2024, the transition to IBC will allow real-time access to its financial and accounting data. This will allow CIGIE to better review the actions of its service provider and provide more detailed financial reports to senior management and the Budget Committee, which will facilitate better oversight and understanding of CIGIE's financial position.

Implementation of eTravel System (E2) and Integration with the Financial System – Prior to FY 2021, CIGIE processed all travel authorizations and travel vouchers by routing paper documents. This required an FTE that spent significant amounts of time filling out forms and routing them for approval. By implementing E2 in FY 2021, CIGIE was able to repurpose the then vacant FTE by automating the travel authorization and voucher process. Although integrating the E2 system and the financial system was cost prohibitive with CIGIE's previous service provider, in FY 2024 CIGIE will be able to integrate the systems when the financial and accounting operations transition to IBC at a reasonable cost.

Automation of the Registration Process and Integration with Pay.gov – Between FYs 2021 and 2022, CIGIE's Training Institute saw an increase of more than 31% in enrollees for its courses. This increase has put a strain on the staff that is responsible for processing the registrations and collecting the tuition. In FY 2023, CIGIE is expected to complete the automation of the registration process that will allow OIGs to register their staff more easily for training, allow OIGs to pay for the classes through interagency agreement or through Pay.gov, and allow students easier access to their transcripts and learning history. This will allow the Training Institute to enroll more students without having to increase the registration support staff.

CIGIE Operations

The FY 2024 funding level for CIGIE Operations is \$9.1 million and 21 FTE. CIGIE Operations include funding the Executive Director's office and operations staff to provide support through HR and payroll services, budget and financial management, procurement, registration, and other agency functions, the Office of the Chief Information Officer (OCIO), Office of the General Counsel (OIG), and the Integrity Committee.

Office of the Executive Director. The Executive Director provides oversight and direction to the agency. The Executive Director coordinates closely with the Chairperson and Vice-Chairperson on issues impacting the agency, as well as issues that impact the CIGIE membership. The Executive Director works

with the Congressional and External Affairs Specialist position to coordinate with the Legislation Committee about issues facing the CIGIE membership.

Operations. The operations staff is responsible for providing support for all standard agency operations either directly or working with our service providers. These standard agency operations include human resources and payroll, budget and financial management, procurement, facilities management, records management, Equal Employment Opportunity reporting, meeting other external Government-wide mandates that apply to all agencies, and other activities.

An agency specific responsibility of the operations staff is enrolling students in the Training Institute courses, working with OIGs to fill vacant seats in classes, coordinate with FLETC as needed, and providing support to each of the attendees in the courses (11,700 in FY 2022). Although the number of attendees has grown 559% over the last 9 years, CIGIE has not increased the staff associated with registration. In FY 2023, CIGIE is automating the registration process to allow for continued growth at the Training Institute.

Office of the Chief Information Officer. OCIO provides IT support to all CIGIE offices and designs and delivers innovative IT solutions to ensure integration between CIGIE systems. OCIO also focuses on streamlining and modernizing the CIGIE IT, supporting cybersecurity, and improving customer service.

Office of the General Counsel. OGC provides legal support to all CIGIE offices and programs, as well as to the broader CIGIE membership. OGC also provides legal services involving contracting, acquisition policy, appropriations law, the Freedom of Information Act (FOIA), and the Privacy Act. OGC also advises on responses to congressional inquiries, assists in the preparation of congressional testimony, and develops and manages the CIGIE ethics program.

Integrity Committee. The Integrity Committee is required by the IG Act and has the statutory responsibility to review and refer allegations of wrongdoing made against CIGIE IGs and their designated staff members. These staff members support the Integrity Committee activities described above.

CIGIE Training Academies and the Training Institute

The FY 2024 funding for the CIGIE Training Academies and the Training Institute (Training Institute) is \$5.7 million and 13 FTE. This amount includes an estimated \$1.8 million collected in tuition, as well as other fees that are paid to FLETC.

The Training Institute enrolled just over 11,200 learners in FY 2022 (up from 8,500 in the prior year). This number represents the equivalent of roughly 80% of the entire combined OIG workforce (up from 61%). This a 32% increase in enrollment over FY 2021, and a 180% increase in enrollment over FY 2019, the last full year prior to the pandemic. In parallel, the Training Institute's staffing levels have remained unchanged since FY 2013 when total enrollment was 1,700. This means that in FY 2022 the Training Institute trained 559% more enrollees than it did 9 years ago—with no additional staff.

In FY 2022, course offerings have jumped from 73 to 114, an increase of 56%. The Training Institute continued to offer additional in-person classes, with 25% of learning events occurring in-person (up from 0% in FY 2021) and 75% of classes remaining virtual. In terms of addressing different types of learning

needs, the Training Institute continued to add and support capabilities that afforded the OIG workforce access to an unparalleled spectrum of learning opportunities. In FY 2022, the Training Institute offered peer-to-peer learning in the following forms: coaching and mentoring, rotational experiences combining learning, apprenticeships, job-shadowing, and stretch assignments, on-demand access to a digital coach for I&E professionals, microlearning, job aids, storytelling and knowledge sharing in the form of short videos hosted on CIGIE's YouTube channel, and traditional, formal learning.

The Training Institute consists of 3 academies:

The Inspector General Criminal Investigator Academy (IGCIA). The IGCIA was officially established at FLETC in Brunswick, GA, in February 1994 per a memorandum of understanding (MOU) between FLETC and the President's Council on Integrity and Efficiency (PCIE), a predecessor of CIGIE. The MOU acknowledged "the significant benefits of efficiency and effectiveness which are derived from a consolidated approach to training." In November 2000, IGCIA was established in Public Law 106-422 "for the purpose of performing investigator training services for offices of inspectors general created under the Inspector General Act of 1978." IGCIA subsequently moved under CIGIE's auspices with passage of the Inspector General Reform Act of 2008.

The IGCIA provides IG-specific criminal investigative and related training to CIGIE member OIG personnel. It also serves as the on-site partner organization representative and liaison to FLETC on behalf of the OIG community.

The Leadership and Mission Support (L&MS) Academy. The L&MS Academy serves both the OIGspecific training needs of the mission support personnel within the OIG community, but also the OIGspecific leadership development needs of all OIG personnel. The mission of the L&MS Academy is to cross business unit lines to promote a CIGIE-wide commitment for professional development and to enhance the professional identity within all OIG disciplines and support elements.

The Audit, Inspection & Evaluation (AI&E) Academy. The AI&E Academy strives to advance on-the-job performance and the overall capabilities of OIG auditors, inspectors, and evaluators throughout the community. It does so by addressing their OIG-specific learning requirements and providing innovative, on-demand performance support.

Pandemic Response Accountability Committee

As discussed above, PRAC was established as a committee of CIGIE by the CARES Act of 2020. The primary functions of PRAC are to promote transparency, support the independent oversight of the roughly \$5.5 trillion in funds provided by pandemic relief legislation, and provide oversight of the coronavirus response to detect fraud, waste, and mismanagement in Federal spending.

PRAC is scheduled to sunset on September 30, 2025. Funds provided to PRAC in the CARES Act and the American Rescue Plan are multi-year in nature and will fund PRAC operations through September 30, 2025. The appropriations support PRAC operations and 69 FTEs. The status of the PRAC funds is shown in the table below.

PRAC Object Class Table

Object Class Category	Dollars in Thousands						
	I	FY 2022		FY 2023		FY 2024	
11.3 Other than full-time permanent	\$	7,338	\$	8,898	\$	8,898	
11.5 Other personnel compensation	\$	145	\$	250	\$	250	
11.8 Special Personnel Services Payments	<u>\$</u>	605	<u>\$</u>	80	<u>\$</u>		
11.9 Total Personnel Compensation	\$	8,088	\$	9,228	\$	9,148	
12.1 Civilian Personnel Benefits	\$	2,281	\$	2,847	\$	2,847	
21.0 Travel and Transportation of Persons	\$	103	\$	125	\$	100	
23.3 Communications, Utilities, and Miscellaneous Charges	\$	65	\$	-	\$	-	
24.0 Printing and Reproduction	\$	2	\$	-	\$	-	
25.1 Advisory and Assistance Services	\$	22,152	\$	18,683	\$	7,105	
25.2 Other Services from non-Federal Sources	\$	9	\$	-	\$	-	
25.3 Other Goods and Services from Federal Sources	\$	268	\$	-	\$	-	
26.0 Supplies and Materials	\$	59	\$	120	\$	100	
31.0 Equipment	<u>\$</u>	43	<u>\$</u>	-	<u>\$</u>	-	
Total New Obligations	\$	33,070	\$	31,003	\$	19,300	

PRAC Funds Status

	Dollars in Thousands					
	FY 2022	FY 2023	FY 2024			
Carryover						
CARES Act	60,812	37,752	18,477			
ARP Act	35,657	27,895	18,521			
Total Carryover	96,469	65,647	36,998			
Offsetting Collections/Recoveries						
CARES Act	179	354	500			
ARP Act	2,068	2,000				
Total Obligations	2,247	2,354	500			
Obligations						
CARES Act	23,240	19,629	10,800			
ARP Act	9,830	11,374	8,500			
Total Obligations	33,070	31,003	19,300			
Balance Remaining						
CARES Act	37,752	18,477	8,177			
ARP Act	27,895	18,521	10,021			
Total Balance	65,647	36,998	18,198			

PRAC Organization

PRAC staff coordinates with a community of auditors and investigators from more than 40 OIGs to pursue data-generated leads and tips from the public to investigate fraud. As of FY 2022, DOJ has reported criminal charges against over 1,500 defendants and seizure of over \$1.2 billion in relief funds. PRAC and its member OIGs have issued 526 reports with 1,067 recommendations and more than \$57.9 billion in total monetary findings. The PRAC has 7 offices that support its mission:

Oversight and Accountability Directorate. PRAC's Oversight and Accountability Directorate (O&A) houses its auditing, evaluations, and investigative functions, which produce critical and coordinated oversight for more than \$5 trillion in pandemic funding. As one of the organization's main mission components, O&A's work directly supports the PRAC's goals of promoting transparency and conducting oversight of the coronavirus response and associated funds to (1) prevent and detect fraud, waste, abuse, and mismanagement, as well as (2) mitigate major risks that cut across program and agency boundaries.

In addition to producing audit and evaluation-based products such as management advisories, fraud alerts and capping reports highlighting major findings and risks across pandemic programs, O&A leads and provides strategic direction for the PRAC's Fraud Task Force. Comprising more than 50 agents from 15 OIGs, the Fraud Task Force serves as a resource for the OIG community by surging investigative resources into the areas with the greatest need. PRAC Fraud Task Force agents are located across the country and are working cases that would otherwise go unaddressed due to the scale of pandemic fraud. The PRAC Fraud Task Force works closely with other Federal law enforcement partners to combat pandemic fraud, including the FBI, U.S. Secret Service, and DOJ's COVID-19 Fraud Enforcement Task Force, among many others.

O&A is also leading the way in providing coordinated oversight and accountability for pandemic funds and programs in close partnership with our state and local partners. The PRAC has employed several innovative initiatives to deepen these partnerships, including hiring a former State Auditor as a Special Advisor, launching a State Auditor-in-Residence Program that welcomes state experts to the PRAC as detailees, and offering quarterly investigative briefings to state and local law enforcement entities to highlight fraud schemes and share lessons-learned.

Beyond conducting its own oversight activities, O&A continues to enhance the oversight community's ability to provide quality, coordinated oversight wherever possible. For example, in January 2023, O&A hosted the community's first-ever Agile Oversight Forum, a day-long training event attended by more than 1,550 state, local and Federal oversight professionals. Agile oversight highlights issues that require immediate action for oversight officials or Congressional stakeholders and others who have requested reviews of high-risk areas and ensures that agency leadership, affected stakeholders, and the public have access to information quickly. The Forum helped ensure that members of the OIG community are sharing best practices in agile oversight and employing this cutting-edge approach across pandemic funds and program oversight, among other critical issues.

Outreach and Engagement. PRAC's Outreach and Engagement Directorate is responsible for communication with external stakeholders on the PRAC's mission, capabilities, and work to date overseeing more than \$5 trillion in pandemic relief funding. The PRAC has a duty to the American public, policymakers, Congress, and the press to provide timely and relevant insight on how federal taxpayer dollars are being spent in response to the pandemic.

The Outreach and Engagement Directorate supports the PRAC strategic goal to promote transparency and oversight of pandemic spending. It does this by creating and deploying communication strategies to engage external audiences, including development of creative, timely, and relevant content, coordinating with PRAC partner OIGs to identify opportunities to collaborate and amplify their work, and increasing awareness of the PRAC's mission, role, and resources for external audiences.

Transparency. The Transparency Directorate collects, ingests, and analyzes spending and program data on the more than \$5 trillion dollars in pandemic spending and ensures the PRAC website provides up-to-date visualizations, tools, and content for the public. The team consists of expert data analysts, who are responsible for the ingestion and display of public data on the PRAC website, and website managers, who oversee and create content for PandemicOversight.gov. Both are responsible for communicating complex data analysis using plain language and simple visualizations to ensure it is easily accessible and understandable for the public. The team serves as the liaison between other agencies and entities that are responsible for providing data on pandemic spending, guaranteeing that PandemicOversight.gov remains the centralized location for all spending data and information.

Office of the Chief Data Officer. The Office of the Chief Data Officer optimizes the use of data to promote transparency and detect fraud, waste, abuse, and mismanagement in pandemic spending. To support this mission, it established PACE to provide a leading-edge analytic platform that uses data as a strategic asset and provides data-based insight. Its services include (a) conducting data analysis and visualization, (b) providing investigative support, (c) promoting leading practices, and (d) sharing data, tools, and services.

Conducting Data Analysis and Visualization: PACE conducts independent analysis to understand trends, patterns and vulnerabilities associated with pandemic spending, while also working with OIGs on special projects. It has developed 5 risk scoring models using 96 fraud indicators to assess tens of millions of transactions and entities and flag them for deeper analysis. It has produced 4 dashboards that it shares with OIGs to monitor flagged entities. To date, it has examined fraud schemes and controls weaknesses, including identity-based fraud, income misrepresentation, multi-dipping across programs, improper payment, eligibility misrepresentation, and bank due diligence.

Providing Investigation Support: PACE provides investigative support to the OIG and law enforcement communities on pandemic-related cases. It has supported more than 30 different organizations, including the FBI, U.S. Secret Service, U.S. Immigration and Customs Enforcement's Homeland Security Investigations, and United States Attorney's Offices. To date, it has supported more than 385 investigations with nearly 4,000 subjects. Its investigative support applies the latest advances in analytic and forensic technologies to identify hidden networks and connections among individuals exploiting pandemic fraud. These include artificial intelligence to explore social media connections and graph analytics to connect individuals crawling through unique identifiers present within the hundreds of millions transaction data collected. Through the use of the analytics, United States Attorneys and agents are able to work more effectively and efficiently to address the unprecedented volume of cases.

Sharing Data, Tools, and Service: Since its inception, PACE has established MOUs with 38 OIGs to share data that will help investigators better identify criminal entities perpetrating fraud across agencies and programs. It now houses 37 distinct public and non-public data sources to optimize the quality of its analysis and look for fraud that cuts across programs and agencies. It has shared the code it develops with 12 OIGs and established a contract vehicle that OIGs can use to purchase information technology, data management, analytics, visualization, and investigation support services. It has also piloted the use

of Robotic Process Automation for the purpose of accelerating and improving the quality of repetitive tasks, including conditional random field (CRF) recipient quarterly reporting reviews and the automated generation of letters for suspension and debarment officers.

Promoting Leading Practices: PACE has the objective of leaving a flexible platform for the Federal OIG community when PRAC sunsets. It has surveyed the OIG community to better understand OIG data sharing needs and inventoried current analytic tools, standards, and practices. It has used this research to address pressing needs, including sharing cleansed data and risk indicators, housing and managing common data at an enterprise level, and adopting leading edge tools and approaches. As part of its objective to cultivate data literacy it launched a Data Science Fellowship Program with more than 21 participants to date, including 3 that have since transitioned into permanent positions with their host OIG. To optimize the use of data analytics, PACE has instituted leading practices, including enterprise data management (EDM). Through this initiative, it has established governance processes, maintains an inventory of critical data sets, defined data policies and standards, laid the foundation for improving data quality processes, and cataloged its high priority data sets and sources.

Office of the Chief Information Officer. The PRAC OCIO delivers business technology services to achieve PRAC objectives by identifying, implementing, and securing solutions. OCIO minimizes overall system risk through improvements in effectiveness, mature productivity, operations, and digital experience. OCIO further optimizes an IT organization to understand and anticipate business needs.

Office of Chief Counsel. The Office of the Chief Counsel provides functional leadership regarding legal services and issues related to all aspects of PRAC activities. These services and issues include establishing and disseminating legal policy and interpreting new statutes and cases related to the CARES Act, the Inspector General Act, criminal and civil law, contracts and procurement law, employment and personnel law, whistleblower law, fiscal and appropriations law, safety and security law, and other general law issues. The Office of Chief Counsel is also responsible for legislative affairs, developing and implementing the ethics program requirements, establishing metrics, and developing quality standards.

Office of the Chief Management Officer. The Office of the Chief Management Officer provides platform support services to all PRAC directorates. These services include human resources, procurement, budget and financial management, as well as other administrative and logistical support functions.

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